LEGISLATURE OF NEBRASKA ONE HUNDRED FIFTH LEGISLATURE SECOND SESSION

LEGISLATIVE BILL 869

Introduced by Pansing Brooks, 28; Ebke, 32; Howard, 9; Morfeld, 46. Read first time January 05, 2018 Committee: Judiciary

1	A BILL FOR AN ACT relating to the Nebraska Juvenile Code; to amend
2	sections 43-2,108.01, 43-2,108.02, 43-2,108.03, 43-2,108.04, and
3	43-2,108.05, Reissue Revised Statutes of Nebraska; to change
4	provisions relating to the sealing of juvenile records; to provide
5	for retroactivity; to increase a penalty; and to repeal the original
6	sections.

7 Be it enacted by the people of the State of Nebraska,

Section 1. Section 43-2,108.01, Reissue Revised Statutes of
 Nebraska, is amended to read:

3 43-2,108.01 (1) Sections 43-2,108.01 to 43-2,108.05 apply only to 4 persons who were under the age of eighteen years when the offense took 5 place and, after being taken into custody, arrested, cited in lieu of arrest, or referred for prosecution without citation, the county attorney 6 7 or city attorney (a) (1) released the juvenile without filing a juvenile petition or criminal complaint, (b) (2) offered juvenile pretrial 8 9 diversion or mediation to the juvenile under the Nebraska Juvenile Code, (c) (3) filed a juvenile court petition describing the juvenile as a 10 juvenile described in subdivision (1), (2), (3)(b), or (4) of section 11 43-247, (d) (4) filed a criminal complaint in county court against the 12 juvenile under state statute or city or village ordinance for misdemeanor 13 or infraction possession of marijuana or misdemeanor or infraction 14 possession of drug paraphernalia, (e) or (5) filed a criminal complaint 15 in county court against the juvenile for any other misdemeanor or 16 17 infraction under state statute or city or village ordinance, other than for a traffic offense that may be waived, or (f) filed a criminal 18 complaint in county or district court for a felony offense under state 19 statute or city or village ordinance that was subsequently transferred to 20 the juvenile court for ongoing jurisdiction. 21

(2) The changes made to sections 43-2,108.01 to 43-2,108.05 by this
 legislative bill shall be retroactive in application and shall apply to
 all persons otherwise eligible in accordance with the provisions of such
 sections.

26 Sec. 2. Section 43-2,108.02, Reissue Revised Statutes of Nebraska, 27 is amended to read:

43-2,108.02 For a juvenile described in section 43-2,108.01, the
county attorney or city attorney shall provide the juvenile with written
notice, attached to any petition or complaint, that:

31 (1) States in developmentally appropriate language that the

juvenile's record will be automatically sealed if the petition is dismissed, if the juvenile has satisfactorily completed the diversion, mediation, probation, supervision, or other treatment or rehabilitation program provided under the Nebraska Juvenile Code, or if the juvenile has satisfactorily completed the diversion or sentence ordered by a county court or district court;

7 (2) (1) States in developmentally appropriate plain language that, if the record is not sealed as provided in subdivision (1) of this 8 9 section, the juvenile or the juvenile's parent or guardian may file a 10 motion to seal the record with the court when the juvenile reaches the age of majority or six months have passed since the case was closed, 11 whichever occurs sooner has satisfactorily completed the diversion, 12 13 mediation, probation, supervision, or other treatment or rehabilitation 14 program provided under the Nebraska Juvenile Code or has satisfactorily 15 completed the diversion or sentence ordered by a county court; and

(3) (2) Explains in <u>developmentally appropriate</u> plain language what
 sealing the record means.

Sec. 3. Section 43-2,108.03, Reissue Revised Statutes of Nebraska, is amended to read:

43-2,108.03 (1) If a juvenile described in section 43-2,108.01 was 20 taken into custody, arrested, cited in lieu of arrest, or referred for 21 22 prosecution without citation but no juvenile petition or criminal complaint was filed against the juvenile with respect to the arrest or 23 24 custody, the county attorney or city attorney shall notify the government agency responsible for the arrest, custody, citation in lieu of arrest, 25 or referral for prosecution without citation that no criminal charge or 26 juvenile court petition was filed. 27

(2) If the county attorney or city attorney offered and a juvenile
described in section 43-2,108.01 has agreed to pretrial diversion or
mediation, the county attorney or city attorney shall notify the
government agency responsible for the arrest or custody when the juvenile

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has satisfactorily completed the resulting diversion or mediation.

2 (3) If the juvenile was taken into custody, arrested, cited in lieu of arrest, or referred for prosecution without citation and charges were 3 4 filed but later dismissed and any required pretrial diversion or mediation for any related charges have been completed and no related 5 charges remain under the jurisdiction of the court, the county attorney 6 7 or city attorney shall notify the government agency responsible for the arrest, custody, citation in lieu of arrest, or referral for prosecution 8 9 without citation and the court where the charge or petition was filed 10 that the charge or juvenile court petition was dismissed.

(4) If a juvenile described in section 43-2,108.01 has 11 satisfactorily completed the diversion, mediation, probation, 12 supervision, or other treatment or rehabilitation program provided under 13 the Nebraska Juvenile Code or if the juvenile has satisfactorily 14 completed the diversion or sentence ordered by a county court or district 15 16 court, the county attorney or city attorney shall notify the government 17 agency responsible for the arrest, custody, citation in lieu of arrest, or referral for prosecution without citation and the court where the 18 19 charge or juvenile court petition was filed or adjudicated.

20 (5) A government agency or court that receives (4) Upon receiving 21 notice under subsection (1), (2), Θr (3), or (4) of this section, the 22 government agency or court shall, upon such receipt, immediately seal all 23 records housed at that government agency or court pertaining to the 24 citation, arrest, record of custody, complaint, disposition, diversion, 25 or mediation.

(6) When a juvenile described in section 43-2,108.01 whose records
have not been automatically sealed as provided in subsection (1), (2),
(3), or (4) of this section reaches the age of majority or six months
have passed since the case was closed, whichever occurs sooner, such
juvenile or his or her parent or guardian may file a motion in the court
of record asking the court to seal the record pertaining to the offense

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which resulted in disposition, adjudication, or diversion in juvenile
 court or diversion or sentence of the county or district court.

3 (5) If a juvenile described in section 43-2,108.01 has 4 satisfactorily completed such juvenile's probation, supervision, or other 5 treatment or rehabilitation program provided under the Nebraska Juvenile 6 Code or has satisfactorily completed such juvenile's diversion or 7 sentence in county court:

(a) The court may initiate proceedings pursuant to section 8 9 43-2,108.04 to seal the record pertaining to such disposition or 10 adjudication under the juvenile code or sentence of the county court; and (b) If the juvenile has attained the age of seventeen years, the 11 12 court shall initiate proceedings pursuant to section 43-2,108.04 to seal the record pertaining to such disposition or adjudication under the 13 juvenile code or diversion or sentence of the county court, except that 14 15 the court is not required to initiate proceedings to seal a record pertaining to a misdemeanor or infraction not described in subdivision 16 17 (4) of section 43-2,108.01 under a city or village ordinance that has no 18 possible jail sentence. Such a record may be sealed under subsection (6) of this section. 19

(6) If a juvenile described in section 43-2,108.01 has 20 21 satisfactorily completed diversion, mediation, probation, supervision, or 22 other treatment or rehabilitation program provided under the Nebraska Juvenile Code or has satisfactorily completed the diversion or sentence 23 24 ordered by a county court, the juvenile or the juvenile's parent or 25 guardian may file a motion in the court of record asking the court to seal the record pertaining to the offense which resulted in such 26 27 disposition, adjudication, or diversion of the juvenile court or 28 diversion or sentence of the county court.

Sec. 4. Section 43-2,108.04, Reissue Revised Statutes of Nebraska,
 is amended to read:

31 43-2,108.04 (1) When a proceeding to seal the record is initiated,

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the court shall promptly notify the county attorney or city attorney involved in the case that is the subject of the proceeding to seal the record of the proceedings, and shall promptly notify the Department of Health and Human Services of the proceedings if the juvenile whose record is the subject of the proceeding is a ward of the state at the time the proceeding is initiated or if the department was a party in the proceeding.

8 (2) A party notified under subsection (1) of this section may file a 9 response with the court within thirty days after receiving such notice. 10 Any such response shall be served on all parties to the case. If the 11 response objects to the sealing of a record, such response shall specify 12 which factor or factors under subsection (5) of this section form the 13 basis for the objection and shall set forth the facts supporting any 14 argument that the juvenile has not been satisfactorily rehabilitated.

(3) If a party notified under subsection (1) of this section does 15 16 not file a response with the court or files a response that indicates 17 there is no objection to the sealing of the record, the court shall order that may: (a) Order the record of the juvenile under consideration be 18 19 sealed without conducting a hearing on the motion; or (b) decide in its discretion to conduct a hearing on the motion. If the court decides in 20 21 its discretion to conduct a hearing on the motion, the court shall 22 conduct the hearing within sixty days after making that decision and shall give notice, by regular mail, of the date, time, and location of 23 24 the hearing to the parties receiving notice under subsection (1) of this 25 section and to the juvenile who is the subject of the record under consideration. 26

(4) If a party receiving notice under subsection (1) of this section files a response with the court objecting to the sealing of the record, the court shall conduct a hearing on the motion within sixty days after the court receives the response. The court shall give notice, by regular mail, of the date, time, and location of the hearing to the parties

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receiving notice under subsection (1) of this section and to the juvenile
 who is the subject of the record under consideration.

3 (5) After conducting a hearing in accordance with this section, the 4 court <u>shall may</u> order the record of the juvenile that is the subject of 5 the motion be sealed if it finds <u>by a preponderance of the evidence</u> that 6 the juvenile has been rehabilitated to a satisfactory degree. In 7 determining whether the juvenile has been rehabilitated to a satisfactory 8 degree, the court may consider all of the following:

9 (a) The age of the juvenile;

10 (b) The nature of the offense and the role of the juvenile in the 11 offense;

(a) (c) The behavior of the juvenile after the disposition,
 adjudication, diversion, or sentence and the juvenile's response to
 diversion, mediation, probation, supervision, other treatment or
 rehabilitation program, or sentence;

(b) (d) The education and employment history of the juvenile; and
 (c) (e) Any other circumstances that may relate to the
 rehabilitation of the juvenile.

19 (6) If, after conducting the hearing in accordance with this 20 section, the juvenile is not found to be satisfactorily rehabilitated 21 such that the record is not ordered to be sealed, a juvenile who is a 22 person described in section 43-2,108.01 or such juvenile's parent or 23 guardian may not move the court to seal the record for one year after the 24 court's decision not to seal the record is made, unless such time 25 restriction is waived by the court.

26 Sec. 5. Section 43-2,108.05, Reissue Revised Statutes of Nebraska, 27 is amended to read:

43-2,108.05 (1) If the court orders the record of a juvenile sealed
pursuant to section 43-2,108.04, the court shall:

30 (a) Order that all records, including any information or other data
 31 concerning any proceedings relating to the offense, including the arrest,

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taking into custody, petition, complaint, indictment, information, trial,
 hearing, adjudication, correctional supervision, dismissal, or other
 disposition or sentence, be deemed never to have occurred;

4 (b) Send notice of the order to seal the record (i) to the Nebraska Commission on Law Enforcement and Criminal Justice, (ii) if the record 5 includes impoundment or prohibition to obtain a license or permit 6 7 pursuant to section 43-287, to the Department of Motor Vehicles, (iii) if the juvenile whose record has been ordered sealed was a ward of the state 8 9 at the time the proceeding was initiated or if the Department of Health 10 and Human Services was a party in the proceeding, to such department, and (iv) to law enforcement agencies, county attorneys, and city attorneys 11 referenced in the court record; 12

13 (c) Order all notified under subdivision (1)(b) of this section to
14 seal all records pertaining to the offense;

(d) If the case was transferred from district court to juvenile
court or was transferred under section 43-282, send notice of the order
to seal the record to the transferring court; and

(e) Explain to the juvenile <u>using developmentally appropriate</u> 18 language what sealing the record means. The explanation shall be given 19 verbally if the juvenile is present in the court at the time the court 20 issues the sealing order and Θr by written notice sent by regular mail to 21 the juvenile's last-known address if the juvenile is not present in the 22 court at the time the court issues the sealing order. The sealing order 23 shall include contact information for each government agency subject to 24 25 the sealing order.

(2) The effect of having a record sealed under section 43-2,108.04
is that thereafter no person is allowed to release any information
concerning such record, except as provided by this section. After a
record is sealed, the person whose record was sealed can respond to any
public inquiry as if the offense resulting in such record never occurred.
A government agency and any other public office or agency shall reply to

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any public inquiry that no information exists regarding a sealed record. 1 2 Except as provided in subsection (3) of this section, an order to seal the record applies to every government agency and any other public office 3 4 or agency that has a record relating to the offense, regardless of whether it receives notice of the hearing on the sealing of the record or 5 a copy of the order. Upon the written request of a person whose record 6 has been sealed and the presentation of a copy of such order, a 7 government agency or any other public office or agency shall seal all 8 9 records pertaining to the offense.

10 (3) A sealed record is accessible to law enforcement officers, 11 county attorneys, and city attorneys in the investigation, prosecution, 12 and sentencing of crimes, to the sentencing judge in the sentencing of 13 criminal defendants, to a judge making a determination whether to transfer a case to or from juvenile court, to any attorney representing 14 15 the subject of the sealed record, and to the Inspector General of 16 Nebraska Child Welfare pursuant to an investigation conducted under the 17 Office of Inspector General of Nebraska Child Welfare Act. Inspection of records that have been ordered sealed under section 43-2,108.04 may be 18 made by the following persons or for the following purposes: 19

20 (a) Within the first five years following the date the record is
 21 sealed:

22 (i) By law enforcement officers, county attorneys, and city attorneys in the investigation, prosecution, and sentencing of crimes, by 23 24 the sentencing judge in the sentencing of criminal defendants, by a judge 25 making a determination whether to transfer a case to or from juvenile court, by any attorney representing the subject of the sealed record, and 26 by the Inspector General of Nebraska Child Welfare pursuant to an 27 28 investigation conducted under the Office of Inspector General of Nebraska Child Welfare Act; 29

30 (ii) (a) By the court or by any person allowed to inspect such
 31 records by an order of the court for good cause shown;

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(iii) (b) By the court, city attorney, or county attorney for
 purposes of collection of any remaining parental support or obligation
 balances under section 43-290;

4 <u>(iv)</u> (c) By the Nebraska Probation System for purposes of juvenile 5 intake services, for presentence and other probation investigations, and 6 for the direct supervision of persons placed on probation and by the 7 Department of Correctional Services, the Office of Juvenile Services, a 8 juvenile assessment center, a criminal detention facility, a juvenile 9 detention facility, or a staff secure juvenile facility, for an 10 individual committed to it, placed with it, or under its care;

11 (v) (d) By the Department of Health and Human Services for purposes 12 of juvenile intake services, the preparation of case plans and reports, 13 the preparation of evaluations, compliance with federal reporting 14 requirements, or the supervision and protection of persons placed with 15 the department or for licensing or certification purposes under sections 16 71-1901 to 71-1906.01, the Child Care Licensing Act, or the Children's 17 Residential Facilities and Placing Licensure Act;

(vi) By (e) Upon application, by the individual person who is the
 subject of the sealed record and by persons authorized by <u>such individual</u>
 the person who is the subject of the sealed record who are named in that
 application;

(vii) (f) At the request of a party in a civil action that is based on a case that has a sealed record, as needed for the civil action. The party also may copy the sealed record as needed for the civil action. The sealed record shall be used solely in the civil action and is otherwise confidential and subject to this section;

27 <u>(viii)</u> (g) By persons engaged in bona fide research, with the 28 permission of the court<u>or the State Court Administrator</u>, only if the 29 research results in no disclosure of the <u>individual's person's</u> identity 30 and protects the confidentiality of the sealed record; or

31 (ix) (h) By a law enforcement agency if <u>an individual</u> a person whose

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1 record has been sealed applies for employment with the law enforcement 2 agency; and -

3 (b) On or after five years following the date the record is sealed:

4 (i) By the individual who is the subject of the sealed record and by
5 persons authorized by such individual;

6 (ii) By persons engaged in bona fide research, with the permission
7 of the court or State Court Administrator, only if the research results
8 in no disclosure of the individual's identity and protects the
9 confidentiality of the sealed record; or

(iii) By the Inspector General of Nebraska Child Welfare pursuant to
 an investigation conducted under the Office of Inspector General of
 Nebraska Child Welfare Act.

(4) Nothing in this section prohibits the Department of Health and
Human Services from releasing information from sealed records in the
performance of its duties with respect to the supervision and protection
of persons served by the department.

(5) In any application for employment, bonding, license, education, 17 or other right or privilege, any appearance as a witness, or any other 18 19 public inquiry, a person cannot be questioned with respect to any offense for which the record is sealed. If an inquiry is made in violation of 20 this subsection, the person may respond as if the offense never occurred. 21 Applications for employment shall contain specific language that states 22 23 that the applicant is not obligated to disclose a sealed record. 24 Employers shall not ask if an applicant has had a record sealed. The 25 Department of Labor shall develop a link on the department's web site to inform employers that employers cannot ask if an applicant had a record 26 sealed and that an application for employment shall contain specific 27 28 language that states that the applicant is not obligated to disclose a sealed record. 29

30 (6) Any person who <u>negligently</u>, <u>recklessly</u>, <u>or knowingly</u> and
 31 <u>intentionally</u> violates this section <u>shall be guilty of a Class V</u>

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1 <u>misdemeanor</u> may be held in contempt of court.

Sec. 6. Original sections 43-2,108.01, 43-2,108.02, 43-2,108.03,
43-2,108.04, and 43-2,108.05, Reissue Revised Statutes of Nebraska, are
repealed.